







River's Edge Park Master Plan

City of Columbia Falls, MT August 2019





## Acknowledgements



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August 1, 2019

**City of Columbia Falls** Attn: Tyler Bradshaw, Public Works Director 130 6<sup>th</sup> St. West Columbia Falls, MT 59912

Re: River's Edge Park Master Plan

Dear Tyler:

It is our pleasure to submit this master plan for the River's Edge Park in Columbia Falls. Thank you for the opportunity to work with you on this important community-building project. The enclosed master plan report documents the work involved in developing this plan and the public input that was provided. This document is part of the strategy for maintaining momentum and creating opportunity for park planning and development.

This park master plan is intended to help guide future development within the park by identifying opportunities and constraints, particularly due to its proximity to the Flathead River. Public input was obtained to help define an achievable strategy to meet project goals for this popular park.

We very much look forward to continuing to work with you as the City moves forward on this project. If you have any questions or would like to discuss this further, please give us a call at (406) 756-4848 or email us at blutz@wgmgroup.com or sreynolds@wgmgroup.com.

Sincerely, WGM Group, Inc. Bruce Lutz, ASLA Senior Landscape Architect

Stephanie A. Reynoldo

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Encl.

Footnote: The master plan deliverable was provided to the City on August 1, 2019, but has been revised as of August 29, 2019 after further discussions with the City.

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## Executive Summary

River's Edge Park on the east side of Columbia Falls is a much-loved community park where people can easily access nature in its 28 acres of open space. The park already features a small parking area, community garden, open lawn areas, dense wooded areas, a new fishing pond, access to the Flathead River and several sloughs, and a gravel trail system. This master planning effort was created in response to the need to develop a plan to guide future park improvements in a cohesive and responsible manner. The effort was guided by community input and the site itself. The key elements of the park master plan are summarized below:



River's Edge Park Master Plan

#### What park features are important to the community?

- Keep it natural and do not over-develop.
- Avoid duplicating features found in other parks within the city.
- Fish pond improvements are a major driver of this effort to improve access and provide restroom facilities.

#### Features of the proposed park master plan:

- Improved access and parking
- Public restroom facility
- Fishing access improvements and landscaping around the new fish pond
- Natural playground near park entrance to align with the "keep it natural" theme
- Community event and gathering area complete with pavilion structure and accommodations for electrical equipment
- Consideration of a designated dog area or amenities
- Natural interpretive area with nature trails and educational signage



# **Project Introduction**

### Elements Assessed:

Restrooms

Pavilions

**Picnic areas** 

Benches

Trails

Fishing piers

Landscaping

**Parking facilities** 

Park entrance

Access Improvements

ADA accessibility features

Educational Programs

Interpretive Signage

Amphitheatre

On the banks of the Flathead River in Columbia Falls, Montana, just off of 3rd Avenue East and 5th Street East, lie the scenic, grassy meadows of River's Edge Park. It is Columbia Falls' biggest park, encompassing over 28 acres of City-owned property, and has 900 linear feet of river frontage. Walking paths and boardwalks allow visitors easy access to the river and provide panoramic views of Teakettle and Columbia Mountains as well as Glacier National Park. The existing park includes a community garden, parking area, trails, benches, and a recently added fishing pond made possible by the City, volunteers, and the Montana Department of Fish, Wildlife and Parks.



In April 2019, the City announced their desire to guide future development for the park in order to make it an even more attractive community destination. WGM Group was then contracted by the City to develop a master plan that considers public input and site constraints, recreational appeal, safety and access for all users, and the importance of maintaining the beauty and natural feel of the site.

This master planning process began with conducting a site survey on the western half of the property and confirming existing LiDAR data on the eastern half of the property. Review of existing infrastructure within and adjacent to the site was then done utilizing the City's as-built documents. An analysis of existing features within the park was completed along with an assessment of features in other city parks. Public input was garnered in a number of ways throughout the planning process; through booths, surveys, and a workshop presentation and discussions. An environmental analysis and evaluation of site constraints was conducted to help guide the planning process and identify potential regulatory hurdles. Development of conceptual plans took site constraints and public input into account before arriving at a final conceptual layout. Creation of a park master plan further defined the unique spaces within the property to act as a road map for future development efforts. The planning work culminated in a phasing plan and cost evaluation with identification of potential funding opportunities. This process is presented in greater detail within this report with supporting documentation in the appendices.



# **Existing Conditions & Site Analysis**

To begin the design process, a thorough site inventory was conducted to understand existing infrastructure and topography and where we might look to build new elements to improve the park's recreational appeal, safety and operation for all users. This evaluation identified common use areas, access configuration, parking availability, and overall site functionality and connectivity. The sections below present maps of the existing park, other City parks within Columbia Falls, the survey that was completed for the park, and existing park areas with photographs of site features.

### Existing Park Features

The park currently has a variety of features and uses. These consist of a community garden, fish pond, walking paths, boardwalk, bridges, bench seating, and other components. The map below shows the location of these features.



Existing Park Features



— Arterial Road — Local Road Alley or Driveway

Legend



Dog Bags



Portajohn

💼 Trash Can

Maintenance Shop

Informational Kiosk 🔲 Parking Area

🚺 Community Garden

Picnic Table 🥅 Park Boundary



## Existing Parks in the Vicinity and Their Features

River's Edge Park is in the eastern portion of the City of Columbia Falls with its eastern edge bordering the Flathead River. Its location is north of Highway 2, east of 3rd Avenue East, and south of Railroad Street. The City has other parks in the area consisting of Falls Park, Fenholt Park, Pinewood Park, and Marantette Park. Each of these parks have their own unique features described below.





### Existing Park Area





# **Environmental Considerations**

River's Edge Park is located within the 100-year floodplain and has riparian and wetland features identified on the site through Flathead County GIS mapping, which includes the wetland and riparian areas shown within the Montana Natural Heritage Program database. It is recommended that a wetland delineation be performed to identify actual wetland locations prior to future improvements in the vicinity of identified wetland features. Improvements within the floodplain and the floodway associated with the Flathead River fall under certain regulatory requirements. Please refer to the technical memorandum in Appendix A that outlines the environmental and regulatory considerations associated with development of proposed features within this park.



Flathead County GIS Map showing floodplain and wetlands/ riparian areas

### Wetlands and Drainage Areas

Wetlands that are jurisdictional to the U.S. Army Corps of Engineers may be present on site. A wetlands delineation is recommended if any improvements are planned in these areas (green and blue below). There is also a riverine drainage route noted on the map. Improvements in wetland and drainage areas typically require increased permitting efforts.



### <u>Floodplain</u>

The entire park is in Zone AE regulatory floodplain with floodway. Any development must adhere to Columbia Falls Floodplain Hazard Management Regulations. Additionally, one-third of park is in the floodway and will have high restrictions for development (i.e. no fill, minimal development, no obstructions, low flood damage potential). Therefore, nearly all development activities require a floodplain permit (including fills/excavations, structures, play equipment, parking areas, pathways etc.).



### **River Migration & Erosion**

The Flathead River shows signs of a slow southwest migration toward the park. Park planning should account for this natural migration pattern. The migration zone of the river extends well upstream of park property, so controlling/halting migration would be verv difficult. Permanent bank stabilization of the park's segment of the Flathead River would likely be very expensive for permitting and construction and results are not guaranteed, however, slowing the rate of erosion is important to the City. Low-tech alternatives to address erosion and human impacts at the current river access point at the park include:

- Re-slope bank to at least 2:1 and use natural stream cobble to provide light armoring.
- Re-vegetate riparian area to help stabilize soils.



*Riverbank erosion at River's Edge Park* 

- Use landscape features to reduce and/or guide human impact to areas that better withstand high-use.
- A low cost, low-tech, and flexible solution is recommended due to the dynamic nature of the Flathead River.



# Public Input & Planning Process

The public process for this master planning effort included a number of opportunities for public comment and involvement. The City prepared an online survey through Survey Monkey® to obtain feedback on a number of park and activity related questions. The City also hosted a booth at the local farmers market at the COOP in downtown Columbia Falls for three Thursdays in May 2019. This booth presented information about the existing park and asked participants to mark their favorite place in the park and score the activities they would like to see in the future. Finally, a public workshop was provided by the City and WGM Group to present three difference conceptual alternatives for park layouts based on the public comments and survey results to date. A more detailed summary of the public involvement process along with the survey results and public workshop presentation can be found in Appendix B.

### <u>Community Market Booth</u> <u>& Online Public Survey</u>

In order to prioritize potential activities and amenities for the park, public input was gathered through an online survey and at the Columbia Falls Community Market on May 23rd, 2019. The results of the surveys can be found in Appendix B.



### Public Meeting

A public meeting / open house was hosted at the City Hall June 20th, 2019 from 4:00-7:00 pm. The purpose was to update the public on the project, present conceptual options, and identify initial public preferences and concerns.







# **Conceptual Alternatives**

WGM developed three landscape design concept options for the future development of River's Edge Park. Considerations for developing the designs included creating common spaces that bring people together, conservation of resources (including optimizing efficiency from irrigation systems), and creating a plan that will allow the project to develop organically over time to meet the needs of the community.

#### Key elements common to all alternatives included:

- Restrooms
- Picnic And Rest Shelter
- Scenic and wildlife viewing areas
- Table & trash receptacles
- Pavilion
- Accessible fishing pier
- Improved access & parking



- Kayak & Canoe Access
- Multi-Age Playground & Obstacle Challenges
- Portable Event Center & Electric Power Hub

Tables, Grates, Trash Park Boundary Scenic and Wildlife Park Vehicular Access Viewing Area Parking Areas Kayak/Canoe Access **Primary Paved Trails** Primary Gravel Trails Pavilion ..... Secondary Gravel Trails Buffer/Conservation Zone Portable Event Stage and Electrical ٩Ŷ Restroom Power Hub Picnic and Rest Shelter Accessible Fishing Pier

Plan Key

• Expanded Community Garden

Picnic Area

- Multi-Age BMX Course
- Fitness Course



Park Master Plan Concept Alternative "A"



#### **Concept Alternative "B" Unique Elements:**

- Family Park Facilities w/ Small Play Structures
  Portable Event Center & Electric Power Hub
- Kayak & Canoe Access
- Fenced Dog Park



Park Master Plan Concept Alternative "B"

**Concept Alternative "C" (Low Impact) Unique Elements:** 

- Family Picnic Facilities
- Wildflower Zones in Multi-Purpose Open Space Area
- Clear Delineation between Developed & Undeveloped Areas of Park



Park Master Plan Concept Alternative "C"



### Final Concept Plan

The final concept plan combines the most popular features from the three alternatives presented to the public. The public input process noted the need to have the park maintain a natural feel and avoid over-development. Therefore, the master plan divides the park into two general areas: a developed park on the west side close to the residential area and a rustic park as you move away from the residential area towards Flathead River on the east side. Parking and access were identified as important components to address in the master plan along with providing adequate restroom facilities. Other features include a fenced dog park area, picnic shelters and pavilions in strategic locations, better fishing access around the pond, and a nature-based playground with obstacle challenges. Further discussions with the Parks Committee determined that another location within the city limits would be more appropriate for a dog park due to accessibility constraints and distance from the proposed parking area.

#### **Selected Alternative Elements:**

- Parking and Vehicular Access
- Restroom
- Portable Event Stage

- Pavilion
- Developed and Rustic Park Areas
- Picnic Infrastructure



Final Concept Plan





## Master Plan



### Plan Key





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Refer to Appendix C for additional master plan graphics and the amenity palette.

### Parking Area and Access

Direct access to the primary parking area for the park can be gained off of 5th Street East. This paved parking area will accommodate 24 parking spaces, and will open up to the south to a secondary parking area which will accommodate another 41 parking spaces. For particularly large events that will utilize overflow parking, the lawn area directly east of 4th Avenue East can hold up to 62 parking spaces. Park access would maintain its current route off 5th St. E. and would allow for turnaround within the existing park area. Additional parking is proposed south of the existing parking area and would be one-way traffic exiting onto 7th St. E.



#### Features include:

- •Restroom with water and sewer service
- •Pavilion structure and trail improvements
- •Park access improvements (entry and exit)
- •Parking area improvements and additional spaces

## Fishing Pond Area

The existing fishing pond will be improved with four fishing stands (large boulders on the pond's bank) to allow easy access to the pond. A fishing pier is also proposed to create a space for wheelchair accessibility to the pond. Further improvements will consist of landscaping with trees and shrubs, adding boulders and gravel trails, and providing rest areas with benches, picnic tables, and picnic shelters.





### Features include:

•Picnic shelters and trail improvements

- •Fishing stands and accessible fishing pier
- •Landscaping, boulders, and picnic tables
- •Educational & interpretive signage

## Community Event & Gathering Area

East of the fishing pond is the community event and gathering area which can be utilized for events such as parties, weddings, or other community events. In order to power amplification equipment or other electronics for these special events, an electrical post will be installed above the floodplain elevation toward the south end of this section of the park; and a portable stage could be brought in for special events. A 40x60 pavilion will reside to the north end.



- Features include:
- Pavilion and trail improvements
- Open space lawn area for events and festivals
- Space for temporary stage setup with electrical service post
- Screening trees along southern border of area along with bermed landforms

## Natural Interpretive Area

The northeast corner of the park will remain undeveloped with the exception of two picnic shelters in key locations along the primitive gravel path. The asterisks (\*) on the map indicate possible locations for interpretive signs. Also included in this area are placement of a vault toilet in the far eastern side of the park property for public convenience and to replace the portable toilet placed in this area during the summer months. Erosion control and river bank stabilization measures are also proposed in this area.



#### Features include:

- Existing boardwalk trail and other trail improvements
- Educational interpretive signage
- Picnic shelters and bench seating
- Vault Toilet
- Erosion control and river bank stabilization measures



## Multi-purpose Open Space Area

This space occupies the southeast corner of the park and will remain open space with no improvements with the exception of trail improvements and one new picnic shelter which will be added near the river. The need for a dog park within Columbia Falls is something the City is working to address in locations other than River's Edge Park. Accessibility and distance to a fenced dog park from the parking area were ultimately not conducive to a fenced dog park in this location.



#### Features include:

- Trail improvements
- •Maintain existing open space lawn area
- •Dog waste stations
- •Picnic area

## Natural Playground Area

The natural playground with obstacle challenges is intended to provide a stimulating and challenging play area while staying consistent with the natural theme of the River's Edge park. Features will utilize natural landforms and materials to create specific interactive play spaces.





- Features include: • Trail and access improvements
- Design consists of five unique naturebased play areas using natural materials such as mounded earth and lawn, boulders, rope nets, logs and stumps, slides, and tunnels

# Phasing Plan and Estimated Costs

This master plan can be broken into several small phases in order to accomplish the work over time and as funding becomes available. The proposed phasing plan is shown in the figure below, however, the phasing of improvements may change over time. Access, parking, and restroom facilities are proposed as the first phase of improvements to the park. The next most important feature will be improvements to the fish pond in order to provide better fishing access to all users, and therefore this is proposed as Phase 2. Phase 3 improvements are proposed within and adjacent to the natural interpretive area and next to the riverbank. This phase would include installation of a vault toilet and erosion control measures along the riverbank such as laying back the bank slope and adding rock and dense vegetation to stabilize the surface. Phases 4, 5, and 6 would include the community event and gathering area, the multi-purpose open space area, and the natural playground area, respectively.

Preliminary estimated costs have been developed for each phase of the master plan. The cost estimates assume a 25% contingency as this conceptual stage of the design process and are based on average unit prices for construction of similar components or materials. Detailed cost estimates and a larger map of the phasing plan are provided in Appendix D. Total project cost estimates include construction, administration, and professional services for each phase, as follows:

- Phase 1 Park Access Improvements and Restroom with Pavilion = \$650,309
- Phase 2 Fishing Pond Improvements = \$321,054
- Phase 3 Natural Interpretive Area = \$281,048

Phase 4 – Community Event and Gathering Space = \$228,022

- Phase 5 Multi-Purpose Open Space = \$89,949
- Phase 6 Multi-Age Natural Playground and Obstacle Challenges = \$207,726

Total Estimated Cost of Park Improvements = \$1,778,109





## Recommendations

While this master plan is intended to help guide future development and improvements within River's Edge Park, it should be considered a "living document" that gets continually updated and revised in response to community needs and desires as the process moves forward. The public process involved in the development of this master plan identified the recurring theme of keeping the park natural and avoiding over-development. In response, the master plan focuses the more concentrated amenities on the west side closer to the existing residential areas and leaves the western side of the park in its natural state with the addition of comfort amenities for park visitors.

Operation and maintenance (O&M) is important to consider in making improvements to the park infrastructure. Additional maintenance time will be needed for the proposed restroom structure and vault toilet. Gravel trails typically require annual spot resurfacing and asphalt trails may need patch resurfacing on a 5-10 year basis. During the course of the master plan development, a variety of user concerns were identified that could be addressed as part of the O&M strategy for the park, as follows:

- Consider requiring dogs remain on leash in the western half of park and along proposed asphalt trail. Enforce and remind with signage at the park entrance and along the trail.
- Address the significant number of feral cats present on the property by continuing to work with the Flathead County Animal Control, Flathead County Spay and Neuter Task Force, and the Flathead County Animal Advisory Committee.
- Provide bat boxes to help counteract mosquito issues.
- Build an osprey nest platform near the river or within the natural interpretive area for educational and nature-viewing opportunities.
- Mitigate river bank erosion by installing stabilization measures along a portion of the river frontage to slow or stop further erosion in the future.

Future development of the park depends on community support and funding availability. The funding strategy should focus on the specific park areas identified in the master plan and phasing diagram. Funding can consist of private donors, public-private partnerships, fundraising through local organizations and non-profits, and state and federal grant or loan funding sources. Additional information on funding strategies can be found in Appendix E.





# Appendix A

## Environmental Considerations Technical Memo

Site Survey



## Environmental Considerations Technical Memo





431 1st Avenue West Kalispell, MT 59901 406.756.4848 www.wgmgroup.com

### MEMORANDUM

DATE: August 28, 2019

TO: City of Columbia Falls

- **FROM:** Eric Anderson, P.E., CFM Stephanie Reynolds, P.E.
- **RE:** River's Edge Park Floodplain Evaluation and Environmental Review WGM #19-03-14

#### INTRODUCTION

The purpose of this memo is to provide a review of floodplain and environmental considerations to assist decision making for future development and master planning of River's Edge Park in Columbia Falls, Montana.

#### **FLOODPLAIN**

The River's Edge Park falls almost entirely within a Zone AE regulatory floodplain as designated by FEMA FIRM panels 30029C1120G and 30029C1435J. A partial image of the regulatory flood zone is shown in Figure 1. Floodplain elevations range from approximately 3008.5' to 3010.0' (NAVD88 datum), while elevations within the site range from 3005' to 3008' (see attached site survey map). Any development within the regulatory floodplain would have to conform to the latest version of the Columbia Falls Floodplain Hazard Management Regulations and would require a permit to be issued by the City's floodplain administrator. Typically, floodplain permits are also reviewed by the Department of Natural Resources and Conservation (DNRC) regional engineer to ensure technical compliance with local regulations.

Some of the applicable restrictions for floodplain development are summarized below:

- Gardening is exempt from permitting (except for fill activities and fencing).
- Fencing, including chain link, requires a permit.
- All structures (including play equipment, benches, shelters, etc.) must be anchored to resist floatation/movement. Certification by engineer or architect is often required.
- Electrical systems and plumbing entry points (drains) must be elevated to 2-feet above the floodplain elevation. This may require some facilities

(such as bathrooms & amphitheater electrical post) to be elevated by fill.

- Enclosed structures are required to be elevated by fill to 2-feet above the floodplain elevation. Most locations at the site would require 4 to 5feet of fill to meet requirements.
- All structures must be constructed of materials resistant to flood damage up to 2-feet above the floodplain elevation. This restricts drywall, OSB, and open-cell plastic insulation. Marine grade plywood and treated wood is acceptable. FEMA Technical Bulletin No. 2, Table 2 has a complete list of acceptable materials.
- Certification by engineer or architect is usually required for structures to prove that they are anchored properly and can withstand flood forces.



Figure 1. Zone AE FEMA regulatory floodplain. Blue represents flood fringe and red/blue hatch represents floodway.

A closer view shown in Figure 2 shows the elevation of the 100-year floodplain through a portion of the site being at 3009.3'. The FEMA floodplain map is also attached to this memorandum.

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Figure 2. FEMA map showing 100-year floodplain elevation through a portion of the site at 3009.3 ft.

The eastern third of the park falls within the floodway portion of the Zone AE designation. The floodway is considered the highest risk area of the floodplain, therefore there are higher restrictions for development activities. Some of the additional restrictions in the floodway include the following:

- o Enclosed structures are not allowed.
- o Use of fill is generally not allowed.
- Vault toilets are allowed if certain requirements are met, such as:
  - Conduct an encroachment analysis certified by an engineer to ensure the project does not increase the base flood elevation.
  - Evaluate for scour and buoyancy.
  - Meet the requirements of DEQ Circular 4, Section 8.2 for sealed (vault) pit privy.
- o Development must be minimized to reduce affects to the floodplain.
- Improvements cannot obstruct the floodplain or encroach into the river.
- Chain link fencing is generally not allowed, but open fencing (such as split-rail) is usually acceptable.
- o Improvements and structures must have low flood damage potential.
- A "no-rise" engineer certification is often required for improvements that could act as a flood water obstruction. A "no-rise" certification requires engineering calculations to prove that there will be no affect to floodplain elevations due to the proposed development/improvement.

#### FLOODPLAIN MAP REVISION OPTION

WGM reviewed the possibility of removing portions of the park from the floodplain through a Letter of Map Amendment (LOMA) process, which identifies and corrects

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errors in the FEMA regulatory map. The goal of the LOMA process would be to remove development restrictions upon some area of the park by revising the floodplain boundary. WGM's review was based upon available LiDAR elevation data, which is collected by aerial means and generally has an accuracy of less than 0.5feet. Findings indicate that there are no significant areas that could be removed from the regulatory floodplain, and that a LOMA is not likely a worthwhile effort to undertake since most of the potential park improvements are allowable by permit.

#### **WETLANDS**

Wetlands may be present on the park site according to the National Wetlands Inventory (NWI) database. Figure 3 shows a screenshot from the NWI website. All green and blue shaded areas represent locations with potential wetlands.



Figure 3. National wetlands inventory screenshot. Dark and light green areas may contain wetlands.

The Montana Natural Heritage Program map viewer also shows potential wetland areas (dark green hatch) as well as riparian forested areas (brown hatch) as shown on the map below in Figure 4. Wetlands are regulated by the US Army Corps of Engineers, but they do not regulate riparian forested areas.



Figure 4. Montana Natural Heritage Program (NHP) Wetland and Riparian Map

Most wetlands are jurisdictional for Section 404 permitting by the U.S. Army Corps of Engineers. Any development near or within wetland areas would likely require a Section 404 Permit approval. Most types of development require permitting if they impact a wetland area and there are very few exemptions. If the impact exceeds a small area (typically 0.1-acre), mitigation of impacts may be required. This mitigation may take the form of enhancements to adjacent wetland areas, restoration of formerly impacted wetlands, or creation of new wetland areas. Often, wetland impacts are mitigated in the form of compensatory fees paid to an established wetland mitigation bank. It is recommended that improvements in or near wetland areas be minimized to reduce permitting efforts and expenses.

WGM recommends performing a wetlands delineation if any improvements are planned in or near potential wetlands. The wetlands delineation would definitively determine the boundary of any wetland areas. This boundary may be used to either avoid wetland impacts altogether or to quantify wetland impacts for permitting purposes. This would likely be the first requirement by the US Army Corps of Engineers if fill is proposed in the project area. Defining the actual wetland boundary through a wetland delineation will be critical to the park's final planning and design activities so that impacts to wetlands and mitigation requirements are minimized or avoided.

#### **RIVER MIGRATION & EROSION**

The Flathead River shows signs of a slow southwest migration toward the park. The actively eroding zone of streambank extends well upstream of park property, so controlling or halting migration would be challenging in terms of landowner logistics, permitting, and construction.

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Figure 5. Eroding reach at River's Edge Park.

Since river systems and flood events are notoriously unpredictable, results from river stabilization projects are never guaranteed, even for well-planned comprehensive solutions. Streambank stabilization on large rivers, such as the Flathead River, is typically very expensive since meander radii are very large and effective solutions must be hundreds, if not thousands of feet long to ensure that they are not flanked by the river from the upstream or downstream ends. The cost range of streambank stabilization projects typically ranges from \$200/LF to \$400/LF, depending on the techniques employed. Since existing high-value structures are not immediately at risk, review agencies will likely discourage a stabilization project which may delay permitting. "Soft" stabilization techniques may be more acceptable to agencies but are often labor intensive to employ. Figure 6 shows a soft stabilization project on Rock Creek in Missoula County that uses rootwads and willows as the primary stabilization methodology.

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Figure 6. A soft streambank stabilization on Rock Creek, Missoula County.

To slow the erosion and address currently barren riparian areas at the park, a lowtech solution utilizing a combination of dense native revegetation and streambank slope flattening on a short reach (< 300 LF) may be a cost-effective solution that is relatively easy to permit with agencies. Figure 7 shows a location in the park where streambank slopes are much flatter and vegetation is thriving. This area could be mimicked upstream where streambank slopes are over-steepened. A small hardened access point and additional landscaping cues could also be incorporated with this low-tech solution to help guide recreational use to appropriate areas and relieve pressure on ecologically sensitive riparian zones.

A hardened access point at the eastern end of the access pathway along the park's northern boundary would allow park users to continue to view the river and panoramic scenery from this vantage point without vegetation from soft stabilization measures blocking the view. It is recommended that any new river access design be relatively simplistic so that it doesn't trigger complex stream permitting requirements. A small 50- to 100-foot long section of the existing riverbank could be hardened using rock as shown in the example pictures in Figures 8 and 9. The hardened access should be integrated into a larger segment of stabilized riverbank to increase its stability and to reduce permit classification complications with the US Army Corps of Engineers. In contrast, the conceptual image shown in Figure 10 is an example of a more complex hardened recreational access point. This type of access

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would require much more intense and expensive stream permitting processes and is probably not the most appropriate solution for this location.



Figure 7. An existing low-slope area of streambank at the park that is stable.



Figure 8. Example of a riverbank hardening and access point project at Mianus River Park in Stamford, CT.

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Figure 9. Additional example of riverbank hardening and access point at Mianus River Park in Stamford, CT.



Figure 10. Example of a conceptual hardened access point for a project along the Clark Fork River in Missoula. This type of recreational access may not be appropriate for the River's Edge Park site.

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To avoid expensive bank stabilization projects and infrastructure adjustments in the future, it is recommended that park master planning try to account for the natural migration pattern of the river by giving it a large buffer to move. Low tech streambank stabilization approaches as described previously may be combined with buffering to address current erosion issues and retain public access to the riverbank. Planting on the top of the streambank requires no permitting and could help encourage root structure that retains soils and slows erosion.

#### ENVIRONMENTAL OPPORTUNITIES

River's Edge Park contains several low-lying drainageways, sloughs, and riparian areas. These areas help convey water during flood events and provide pathways for both aquatic and terrestrial species to forage and migrate through the corridor. Crossings and manipulation of these environmentally sensitive areas should be avoided or minimized if possible. Environmentally integrated design measures and master planning will ensure that the habitat corridors continue to retain high functionality and potentially avoid triggering onerous permitting processes.

The park also contains a well-functioning riparian zone with a mature deciduous forest. The habitat is excellent for raptors, migrating birds, and other avian species. Protection of mature riparian vegetation should be prioritized during the park's master planning.

#### **GRANT CONSIDERATIONS**

Grant applications often request that the applicant take into consideration the impact of the proposed project on the physical and human environment. Local environmental resources must be documented, and a preliminary environmental impact evaluation is usually required. Applications that describe a robust alternative analysis and provide evidence that environmental impacts have been considered, avoided, and/or mitigated by the preferred alternative will receive higher scoring in the grant process. Projects that cannot avoid environmental impacts will score lower.

The most probable environmental impacts that potential park improvements may have are associated with the site's floodplain, surface water bodies, wetlands, riparian areas, and wildlife habitat. In order to score well in a grant application, it will be important to demonstrate that the preferred alternative works in concert with the natural environment and that steps have been taken to minimize or mitigate impacts. Specifically, in relation to the potential park improvements, these impacts may include:

- Manipulation of riparian vegetation, open waters, wetland, or drainage corridors.
- Placing fill and/or obstructions in the floodplain that reduce flood conveyance or storage capacity.
- Impacting/manipulating the natural migration patterns of the Flathead River.
- Impacting habitat for migrating birds, fish and aquatic life, or any threatened and endangered species.

• Placing sources of potential surface water contamination in the floodplain, such as pit toilets, dog parks, and trash receptacles.

Identifying the positive environmental aspects and/or impact mitigation is also a critical piece of the evaluation. Potential improvements or mitigation measures for the physical and human environment may include:

- Compatibility with adjacent land uses.
- o Improved human access to public recreational facilities.
- Benefits to public health.
- Facilities designed to integrate, improve, and/or compliment physical environmental resources, such as low impact trail design, small structure footprints, minimal use of fill, and preservation of wetland and riparian habitat.
- o Landscape design that utilizes appropriate native species and natural features.

#### RECOMMENDATIONS

Below is a summary of our recommendations for the environmental process associated with future park improvements:

- 1. Proceed with obtaining a wetland delineation for the site. The delineation will greatly assist the City with future planning and design efforts and will help prepare for stream permitting requirements. This would also be used during permitting efforts associated with adding fill to the floodplain for the proposed restroom and parking facilities.
- 2. The future restroom structure near the parking area will need to be raised to 2 ft. above the floodplain elevation (per Flathead County Floodplain Regulations, Section 10.02L.2) and be graded to ensure ADA compliance. The restroom should not need a no-rise certification since it is located in the floodfringe.
- 3. The floor of the vault toilet will need to be raised 1 ft. above the floodplain elevation (per DEQ Circular 4, Section 8.2.2.2) and will need to be anchored to prevent damage within the floodway. In addition to buoyancy and anchoring requirements, an encroachment analysis certified by an engineer will be required to demonstrate that the project does not increase the base flood elevation.
- 4. The electrical post proposed for festivals and events within the park will need to be installed 2 ft. above the floodplain (per Flathead County Floodplain Regulations, Section 10.02J.1).
- 5. If implementation of streambank stabilization is desired to halt current river erosion, it is recommended that the stabilized segment be less than 300-feet and that techniques remain as low-tech as possible to avoid permitting complexities and expensive mitigation requirements. Slope flattening and revegetation are preferred techniques for stabilization. Rock or riprap could be integrated into a 50' to 100' segment of the stabilization design to serve dual purpose as stabilization and public access.

## National Flood Hazard Layer FIRMette



#### Legend



### Site Survey




IVER BANK 5/3/2 0005.8 IER LEVEL 5/3/20 V= 2999.5		-×	LEGEND SUBJECT PROPERTY BOUNDARY EXTERIOR BUILDING WALL WATER MAIN WATER SERVICE SANITARY SEWER MAIN SANITARY SEWER MAIN SANITARY SEWER SERVICE AERIAL POWER LINE BURIED ELECTRIC LINE BURIED ELECTRIC LINE BURIED ELECTRIC LINE BURIED COMMUNICATION LINE GAS MAIN FENCE CONTOUR (1 FOOT INTERVAL) TREE LINE WATER VALVE SANITARY SEWER MANHOLE UTILITY POLE GUY WIRE ELECTRIC PEDESTAL TELEPHONE PEDESTAL EVERGREEN TREE DECIDUOUS TREE SIGN ASPHALT PAVING GRAVEL	WG		COUP	
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## Appendix B

Farmer's Market Booth Participation Results

Public Workshop Summary

Online Survey Results

Public Workshop Presentation



## Farmer's Market Booth Participation Results



## Public Survey Results from Community Market Booth

One of the opportunities for public comment in this master planning effort was offered at the local farmers market at the COOP in downtown Columbia Falls, where the city hosted a booth for three Thursdays in May 2019. The booth offered information about the existing park as well as reader boards for participants to mark their favorite place in the park and score the activities they would like to see at the park in the future.



**Fish Pond Amenities** 







## Public Workshop Summary



## Public Workshop Summary - June 20, 2019

Members of the public were in attendance. Project staff at the meeting included:

- Anne Cossitt, moderator; introduce project background, process, and schedule
- Tyler Bradshaw, presentation on public comment to date
- Stephanie Reynolds, presentation on environmental setting/constraints
- Bruce Lutz, presentation on conceptual alternatives

The first two hours of the meeting was an open house format with information stations. Comments made by participants were written on 6x8" paper and posted next to the appropriate stations. The last hour of the meeting was a presentation and discussion. The first part of the presentation was a review of the site as it exists currently, along with information on constraints, including floodway and floodplain. The second part of the presentation provided details on process, including results of the survey and comments from an information station at the Farmer's Market over the course of three weeks. The last part of the presentation focused on three different conceptual alternatives and discussion.

#### Information Station #1:

**Project Background, Schedule, and Process** Staff: Tyler Bradshaw

- Vicinity Map
- Site Map
- Background: Why this project & why now
- Public Involvement: Summary of outreach efforts to date and results

#### Information Station #2: Site Considerations

Staff: Stephanie Reynolds

- Environmental
- Existing considerations: pond development, existing facilities, etc.
- Anticipated needs: parking, miscellaneous

#### Information Station #3: Conceptual Alternatives

Staff: Bruce Lutz

• Posters of the three alternatives of the various proposed components

Participants were invited to submit additional comments through July 3rd, 2019.



CITY OF COLUMBIA FALLS RIVER'S EDGE PARK MASTER PLAN



#### Discussion from participants:

- Dog park some dog owners are not following existing rules to keep dogs leashed and are not cleaning up after them. A dog park would provide a fenced area for dogs to play free, but the fence itself cannot be built in a floodway. A dog park fits more with the "less developed" part of the park, but people questioned whether owners would keep their dogs leashed until they reached the park. Tyler Bradshaw commented that the city is currently pursuing another potential site in the city as a dog park.
- 2) Participants generally concurred on the following:
  - a. The more developed portions of the park should be to the west and the eastern portion should remain less developed.
  - b. Develop the road and parking early in the implementation. This is especially important before more facilities are added to the park, attracting more people. Participants liked the concept of a one-way drive with diagonal parking and to include grassy areas for parking rather than all hard surface.
  - c. A multi-age playground/obstacle challenge as shown in the posters and presentation would be good at this park – it's different from elsewhere in the city parks and fits with the more rustic nature of this park.
  - d. Bathrooms definitely a good idea.
  - e. BMX area not a good idea in this park.
  - f. Fitness stations don't see a need at this time, not a priority.
  - g. Kayak/Canoe access not seen as needed at this time, there are already other places that can be used to access the river.
  - h. Pavilions these larger facilities are more fitting for the western, more developed part of the park.
  - Concert venue the City already has a developed area for concerts, so concerts at this park should be less of a priority.

#### *Comments on Plan Alternatives Question 1: What is your preferred alternative of those presented?*

- One person chose Alternative C and denoted "definitely like the new diagonal parking and one way road idea to exit onto 7th St.
- 2) One person chose Alternative B

## Question 2: What would you like to see changed in your preferred alternative?

 One person had suggested changes as follows: "Please change trash cans to metal bear-proof cans. The metal clips are too cumbersome to operate. Monitor the pond daily for dead fish. Bathrooms of course would be great. Need staff to maintain the landscaping areas - trimming, weeding, take out dead trees. Please have police patrol area for unleashed dogs until folks realize there will be a fine & adhere to the law."

#### Question 3: Other comments?

 1) 1. One person had comments as follows: "No BMX trails. Definitely like a designated area for unleashed dogs. Only closer to front entrance - dog owners will continue to let dogs on the loose as they take the dogs to that area - if it's too far from entrance."



## Online Survey Results



### Q1 Are you a resident of Columbia Falls?

Answered: 260 Skipped: 0

ANSWER CHOICES	RESPONSES	
If no, where are you from?	23.08%	60
If yes, long have you been a resident?	84.23%	219



ANSWER CHOICES	RESPONSES	
Under 25	5.04%	13
25-45	52.71%	136
45-60	28.68%	74
Over 60	13.57%	35
TOTAL		258

### Q2 How old are you?



### Q3 How frequently do you visit River's Edge Park?

ANSWER CHOICES	RESPONSES	
A few times a week or more	24.81%	64
Maybe once a week	14.34%	37
A few times a month	37.21%	96
Almost never	20.16%	52
What's a River's Edge Park?	3.49%	9
TOTAL	2	:58

### Q4 Do you plan to utilize the new Fish Pond?



ANSWER CHOICES	RESPONSES	
Yes	56.40%	141
No	43.60%	109
TOTAL		250

### Q5 What amenities would you like to see at the new Fishing Pond?



ANSWER CHOICES	RESPONSES
Fishing Pier(s)	41.20% 96
Gravel Walking Paths	54.51% 127
Paved Walking Paths	18.88% 44
Landscaping	37.77% 88
Picnic Tables	62.23% 145
Pavilion	25.75% 60
Restrooms	68.24% 159
Viewing Benches	55.36% 129
Additional Parking	21.89% 51
Interpretive Trail with Signage	26.18% 61
Total Respondents: 233	

## Q6 What types of activities would you like to see made available at the park?



ANSWER CHOICES	RESPONSES	
Educational Activities	41.84%	100
Concerts/ Plays	43.51%	104
Field Sports	15.90%	38
Jogging Events	19.67%	47
Fishing Events	34.31%	82
Frisbee Golf	29.29%	70
Dog Park	43.51%	104
Wildlife Viewing	39.33%	94
Cross Country Skiing	53.56%	128
None	9.21%	22

Total Respondents: 239





RESPONSES

#### River's Edge Park Development Plan

#### SurveyMonkey

Gravel Paths	50.00%	120
Paved Paths	17.92%	43
Pedestrian River Access	45.42%	109
Kayak/Raft Launch	35.00%	84
Picnic Tables	52.92%	127
Benches	47.50%	114
Pavilion(s)	25.83%	62
Restrooms	64.58%	155
Amphitheater	21.25%	51
Playground Equipment	27.92%	67
Landscaping	26.67%	64
Additional Parking	24.58%	59
Interpretive Trail with Signage	20.00%	48
Fire Pits	26.25%	63
BBQ Grill Stands	22.08%	53
Sports Fields	4.58%	11
None/Keep it wild.	25.00%	60
Total Respondents: 240		

### Q8 Do you consider feral cats a problem at River's Edge Park?



ANSWER CHOICES	RESPONSES	
Yes	38.49%	92
No	61.51%	147
TOTAL		239

### Q9 Do you support humane removal of feral cats from River's Edge Park?



ANSWER CHOICES	RESPONSES	
Yes	80.83%	194
No	19.17%	46
TOTAL		240

## Q10 Please add any additional comments or suggestions you may have regarding River's Edge Park.

Answered: 121 Skipped: 139

### Q11 Contact Info, (Optional)

Answered: 133 Skipped: 127

ANSWER CHOICES	RESPONSES	
Name	85.71%	114
Company	0.00%	0
Address	76.69%	102
Address 2	5.26%	7
City/Town	70.68%	94
State/Province	66.92%	89
ZIP/Postal Code	65.41%	87
Country	0.00%	0
Email Address	87.97%	117
Phone Number	40.60%	54

### Q12 Would you like plan updates sent to you via email?



ANSWER CHOICES	RESPONSES	
Yes	57.36%	113
No	42.64%	84
TOTAL		197

## Public Workshop Presentation





**PUBLIC WORKSHOP** COLUMBIA FALLS CITY HALL 4PM-7PM, JUNE 20, 2019



## WHAT IS A MASTER PLAN?

"A long range plan for development and use for an individual park site that includes a Program Statement guided by a statement of vision, a description of elements and depicted by a conceptual graphic plan." やがたたい。

## **PUBLIC WORKSHOP AGENDA:**

- **1. Existing Site Location and Features**
- 2. Public Input Process
- **3. Potential Site Amenities**
- 4. Conceptual Park Master Plan Alternatives





# 1. EXISTING SITE LOCATION AND FEATURES





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## VICINITY MAP















Concept Site Analysis **Ríver's Edge Park Master Plan** City of Columbia Falls, Montana



## FLOODPLAIN AND ENVIRONMENTAL CONSIDERATIONS

- Park is in Zone AE regulatory floodplain with floodway. Any development must adhere to Local Floodplain Hazard Management Regulations and associated permitting.
- One-third of the park is in the floodway and will have high restrictions for development (i.e. no fill, minimal development, no obstructions, low flood damage potential)
  - Improvements in wetland areas should be minimized to reduce permitting efforts.



## **EXISTING RIVER BANK EROSION**

- The Flathead River shows signs of a slow southwest migration toward the park.
- Park planning should account for this natural migration pattern.
- The migration zone of the river extends well upstream of park property, so controlling/halting migration would be very difficult.





## **RIVER EROSION ALTERNATIVES**

Low-tech alternatives to address erosion and human impacts at the current river access point at park:

- Re-slope bank to at least 2:1 and use natural stream cobble to provide light armoring.
- Revegetate riparian area to help stabilize soils.
- Use landscape features to reduce and/or guide human impact to areas that better withstand high-use.
- A low cost, low-tech, and flexible solution is recommended due to the dynamic nature of the Flathead River.

# 2. PUBLIC INPUT PROCESS

Siver's Edge Park Development ▷ × +

The Pond

**River's Edge Park Development Plan** 

The City of Columbia Falls and Montana Dept. of Fish Wildlife and Parks partnered with volunteers and donors to construct a new fishing pond in field two of River's Edge Park. The pond will be





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# River's Edge Park Development Plan Survey Results and Takeaways





# **Public Input - General Information**

#### • Considerable effort to get the word out.

- Farmers Market
- Hungry Horse News
- City Website
- Facebook
- 261 Total Respondents
- 217 Columbia Falls Residents, most others were within the Flathead Valley.
- 164 Regular Users

















- .
- What's a River's Edge Park?



### The Fishing Pond

• 61% of Respondents plan to Utilize the Fish Pond What amenities would you like to see at the new Fish Pond?



All Respondents

Residents

Resident, Users

"That's amazing :) A small covered

accommodating

just a few picnic tables, for

pavilion

"I hope it can keep with the aesthetic of the park, which is natural but useable"

### The Park

What types of activities would you like to see made available at the park?



All RespondentsResidentsResident, UsersSome others you brought up. "Outdoor exercise equipment" "snowshoeing " "splash pad" "a bmx track would be pretty dope"

"Some kind of terrain based play area...we have great playgrounds already, is there something challenging and natural obstacle bases kids could do?"

What amenities would you like to see throughout the park?

The Park



### None - Keep it Wild



"Just let land be land without developing it into a city park. We live in Montana for goodness sake, we don't need everything to be paved and have things telling us where to walk."

Q6 What types of activities would you like to see made available at the park?

#### Thank you C-Falls, we hear you! – Even if you don't always agree ;)

- "It is a lovely, Big park. Love it. A hidden gem. Thank you for wanting to add to it's natural beauty and for making it accessible to all"
- "All of that and still keep it wild. No playground. Lots of other playgrounds around and once you add a playground that's all the park becomes"
- "Playground for little and big kids, with benches for parents to sit and watch them play."
- "Please keep it wild."
- "Look forward to the improvements!"
- "More Parking!! Make the park handicap accessible."
- "Absolute musts: bathrooms. Trash cans. And bathrooms."
- "The cat population seriously needs to be addressed."
- "Piers are necessary for those in wheelchairs or disabilities when they can't get to the shore. Walkways are necessary for this same reason."

### Take Aways -

"Hoping the city can maintain a balance of keeping certain portions of the park wild while also offering other amenities for users."

- General agreement some development is OK, if done properly.
- Restrooms!!!!!
- Cats and Dogs A furry subject.
- Need some areas accessible to all users.
- Natural beauty is important, at least a portion should remain wild.
- Offer something new, no need to repeat amenities we have elsewhere.
- Keep improvements organic, minimally invasive, keep the natural theme.











Restroom



Fishing Pier



### Pavilion



Paved & Gravel Paths







Benches, Receptacles and Grates

STEEP DROP AHEAD RESPECT WILDLIFE! SCENIC A KI KI & Signage Ríver's Edge Park Master Plan



WGMGROUP Date: 6-20-2019





Dog Park

NEL MAL



Education and Interpretive Trails

Fitness

**Štations** 



Kayak/Canoe Launch



**BMX** Course



X-Country Skiing and Bicycling





Ameníty Palette 2 Ríver Edge Park Master Plan

# 4. CONCEPTUAL PARK MASTER PLAN ALTERNATIVES

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Concept Alternative A **Ríver's Edge Park** Master Plan City of Columbia Falls, Montana



 Plan Key

 Park Boundary

 Park Vehicular Access

 Parking Areas

 Primary Paved Trails

 Primary Gravel Trails

 Secondary Gravel Trails

 Buffer/Conservation Zone

 Image: Picnic and Rest Shelter

Picnic Area<br/>Tables, Grates, TrashScenic and Wildlife<br/>Viewing Area

Kayak/Canoe Access

Pavilion

Portable Event Stage and Electrical Power Hub Accessible Fishing Pier





Concept Alternative B Ríver's Edge Park Master Plan City of Columbia Falls, Montana



Plan Key Park Boundary Park Vehicular Access Parking Areas Primary Paved Trails Primary Gravel Trails Secondary Gravel Trails Buffer/Conservation Zone Restroom Picnic and Rest Shelter

 Picnic Area Tables, Grates, Trash
 Scenic and Wildlife Viewing Area
 Kayak/Canoe Access
 Pavilion

Portable Event Stage and Electrical Power Hub Accessible Fishing Pier





Concept Alternative C - Low Impact Ríver's Edge Park Master Plan City of Columbia Falls, Montana



Plan Key Park Boundary Park Vehicular Access Parking Areas Primary Paved Trails Secondary Gravel Trails Buffer/Conservation Zone Restroom Picnic and Rest Shelter

Picnic Area<br/>Tables, Trash Rec.Scenic and Wildlife.Viewing Area







### THANK YOU FOR YOUR TIME AND INPUT!

For questions or additional information, please contact:

#### WGM Group, Inc.

Bruce Lutz Senior Landscape Architect blutz@wgmgroup.com (406) 250-1410

Stephanie Reynolds, PE Senior Project Engineer sreynolds@wgmgroup.com (406) 756-4848

Anne Cossitt Senior Planner acossitt@wgmgroup.com (406) 422-6555

#### **City of Columbia Falls**

Tyler Bradshaw, PE Public Works Director bradshawt@cityofcolumbiafalls.com (406) 890-3785





Master Plan & Amenity Palettes







City of Columbia Falls, Montana



WGMGROUP



8 Ft Wide Gravel P

4-6 Ft Wi Gravel Po Pavilion

### Plan Key

indary r Access	2	Multi-Age Challenge Component
ing	2 20'	Restroom and Vaulted Toilets
Path	2 16'	Picnic Shelter
e ath		Picnic Table
um ído	-	Park Bench
ath	*	Interpretive Signage
	æ	Overhead Lighting (Parking)





Pavilion

Overhead Lighting (Parking)

D



Plan Key Swinging Loops incorporated with Log Climbing Structures Boulder Climbing Structure with Log Balance Beams *TeePee Log Climbing Structures with Boulder & Log Balancing Runs* 3 Log and Plank Deck Structure with Slide, Climbing Upright Logs and Tunnel Culvert 4 Rope Climbing Web with Platform 5 Ramp to Grade

Ríver's Edge Park Multí-Age Natural Playground Schematic Plan City of Columbia Falls, Montana







	Plan K
	Swinging Loops with Log Climbia
2	Boulder Climbin with Log Balanc
3	TeePee Log Clím wíth Boulder & .
ŀ	Log and Plank I with Slide, Clim and Tunnel Culv
5	Rope Climbing V Ramp to Grade

Ríver's Edge Park Multí-Age Natural Playground Schematic Plan City of Columbia Falls, Montana



ey

incorporated ing Structures

ıg Structure ce Beams

ibing Structures Log Balancing Runs

Deck Structure bing Upright Logs vert

Web with Platform









Ríver's Edge Park Fishing Pond Schematic Landscape Plan City of Columbia Falls, Montana



Park Boundary Accessible Fishing Pier 4-6 Ft Wide Gravel Path Pícníc Shelter Pícníc Table Park Bench **Boulder** Wall Fishing Stand Fishing Slab (Rock) Grassy Area

Deciduous Shade Tree

Coníferous Tree

Native Shrubs

120/1





Ríver's Edge Park Fishing Pond Schematic Landscape Plan <sub>City of Columbia Falls, Montana</sub>



Plan Key

Park Boundary Accessible Fishing Pier 4-6 Ft Wide Gravel Path Picnic Shelter Picnic Table Park Bench Boulder Wall Fishing Stand Fishing Slab (Rock) Grassy Area

Deciduous Shade Tree

Coníferous Tree

Native Shrubs

120/1





Restroom



Fishing Pier











Picnic & **Rest Shelters**  Benches, Receptacles and Grates

**K K** ULTI-USE TRAIL

Amenity Palette 1 Ríver's Edge Park Master Plan City of Columbia Falls, Montana



## Pavilion

# Paved & Gravel Paths





OFF LEASH DOG AREA

Dog Park







Multí-Age Play and Challenge Area Amenity Palette 2

Ríver Edge Park Master Plan City of Columbia Falls, Montana

### Education and Interpretive Trails

X-Country Skiing and Bicycling WGMGROUP Date: 6-20-2019



Preliminary Cost Estimates & Phasing Plan







Pavilion

#### **Opinion of Probable Costs**



Project Name:River's Edge ParkProject No.:190314Prepared By:BDSApproved By:SARDate:August 28, 2019

Description:

Preliminary: Subject to Change

Phase 1 - Entrance and Parking Improvements

• Assumes 3" asphalt, 6" base, 9" sub-base section for parking area and asphalt segment along northern property for septic truck to access proposed vault toilet near eastern side of park.

- Assumes parking area is between the proposed trail to the south and the existing parking area and additional parking area added to existing parking area pavement. Existing parking area and access will remain.
- Assumes 3" asphalt and 6" base section for all other asphalt trails.
- Assumes water and sewer services are readily available at the site.
- Assumes all work is contracted with no in-kind services.
- Preliminary Cost Estimate Based on Schematic Design.

Item Number	Description	Quantity	Unit Unit Price				Total	
1	Mobilization, Demobilization, Insurance, Permits, Bonds (5% max)	1	LS	\$	25,000.00	\$	25,000	
2	Temporary Erosion Control	1	LS	\$	6,000.00	\$	6,000	
3	Clearing and Grubbing	1	LS	\$	8,000.00	\$	8,000	
4	Embankment (approximately 2200CY)	1	LS	\$	15,000.00	\$	15,000	
5	Asphalt (3" thickness, Access/Parking)	2,942	SY	\$	15.00	\$	44,130	
6	3/4" Crushed Base (6" thickness, Access/Parking)	490	CY	\$	38.00	\$	18,633	
7	3" Minus Sub-Base (9" thickness, Access/Parking)	736	CY	\$	30.00	\$	22,065	
8	Pavement Striping	6	GAL	\$	400.00	\$	2,400	
9	Restroom (Pre-Cast Structure)	1	EA	\$	45,000.00	\$	45,000	
10	Water Service Connection	1	EA	\$	2,500.00	\$	2,500	
11	Sewer Service Connection to Existing 1-1/4" Forcemain	1	EA	\$	2,500.00	\$	2,500	
12	Restroom Sewer Service (E-1 Grinder Pump and Electrical Service)	1	LS	\$	12,000.00	\$	12,000	
13	Pavillion with Concrete Pad	1	EA	\$	85,000.00	\$	85,000	
14	Benches	4	EA	\$	1,200.00	\$	4,800	
15	Seeding and Restoration (Parking lawn area)	2,345	SY	\$	1.00	\$	2,345	
16	Irrigation	1	LS	\$	20,000.00	\$	20,000	
17	Asphalt (3" thickness, Trail)	2,834	SY	\$	15.00	\$	42,510	
18	3/4" Crushed Base (6" thickness, under Asphalt and Gravel Trails)	511	CY	\$	38.00	\$	19,418	
19	3" Minus Sub-Base (9" thickness, Trail)	190	CY	\$	30.00	\$	5,687	
20	3/8" surface gravel (3" thickness, 6' wide trail)	19	CY	\$	65.00	\$	1,256	
21	Parking Lot Lighting (Light Poles, Bases, Trenching, Wiring)	1	LS	\$	38,000.00	\$	38,000	
	Construction Sub-Total	Construction Sub-Total				\$	422,244	
	Contingency	25%				\$	105,561	
		CONSTRUCTION TOTAL				\$	527,805	
	Grant Administration	2%					\$10,556	
		GRANT ADMINISTRATION TOTAL				Ş	10,556	
	Survey	15				\$10.000		
	Survey LS					\$5,000		
	Environmental						\$7,500	
	Design	8%					\$42 224	
	Bidding IS						\$5,000	
	Construction Administration	8%					\$42 224	
		PROFESSIONAL & TECHNICAL COSTS					\$111.949	
							¥==1,545	
			F	RO	JECT TOTAL		\$650,309	

#### **Opinion of Probable Costs**

Project Name:River's Edge ParkProject No.:190314Prepared By:BDSApproved By:SARDate:August 28, 2019



#### Preliminary: Subject to Change

Description: Phase 2 - Fishing Pond Area

• Assumes 3" surface gravel and 6" base section for gravel trail

- Assumes no habitat improvements.
- Assumes all work is contracted with no in-kind services.
- Preliminary Cost Estimate Based on Schematic Design.

Item Number	Description	Quantity Unit Unit		Unit Price			Total
1	Mobilization, Demobilization, Insurance, Permits, Bonds (5% max)	1	LS	\$	12,500.00	\$	12,500
2	Temporary Erosion Control	1	LS	\$	5,000.00	\$	5,000
3	Clearing & Grubbing	1	LS	\$	5,000.00	\$	5,000
4	3/8" surface gravel (3" thickness, 6' wide trail)	45	CY	\$	65.00	\$	2,925
5	3/4" Crushed Base (6" thickness, 6' wide trail)	90	CY	\$	38.00	\$	3,420
6	Seeding and Restoration (grass)	2,958	SY	\$	2.00	\$	5,916
7	Fishing Pier	1	EA	\$	13,000.00	\$	13,000
8	Fishing Stands (Boulders, Gravel, and Earthwork)	4	EA	\$	8,000.00	\$	32,000
9	Picnic Shelters	3	EA	\$	12,000.00	\$	36,000
10	Picnic Tables	10	EA	\$	1,900.00	\$	19,000
11	Benches	5	EA	\$	1,750.00	\$	8,750
12	Boulders and Fishing Slabs	92	EA	\$	400.00	\$	36,800
13	Dec. Shade Trees	30	EA	\$	275.00	\$	8,250
14	Conifer Trees	13	EA	\$	250.00	\$	3,250
15	Native Shrubs	68	EA	\$	166.00	\$	11,288
16	Bear-Proof Trash Receptacles	3	EA	\$	900.00	\$	2,700
	Construction Sub-Total Construction Sub-Total						205,799
	Contingency	25% \$					
		CONSTRUCTION TOTAL					257,249
	Grant Administration 2%					\$5,145	
		GRANT A	DMINIST	RA	FION TOTAL	\$	5,145
	Survey	LS					\$5,000
	Permitting	LS					\$5,000
	Environmental						\$2,500
	Design						\$20,580
	Bidding						\$5,000
	Construction Administration 8%					\$20,580	
		PROFESSIONAL & TECHNICAL COSTS					\$58,660
	PROJECT TOTAL						

#### **Opinion of Probable Costs**

WGMGROUP

**Preliminary:** 

**Subject to Change** 

Project Name:River's Edge ParkProject No.:190314Prepared By:BDSApproved By:SARDate:August 28, 2019

Description:

Phase 3 - Natural Interpretive Area

• Assumes 3" surface gravel and 6" base section for gravel trail

- Assumes stabilization measures along <300LF of river bank.
- Assumes all work is contracted with no in-kind services.
- Preliminary Cost Estimate Based on Schematic Design.

Item Number	Description	Quantity	Unit	Unit Price			Total	
1	Mobilization, Demobilization, Insurance, Permits, Bonds (5% max)	1	LS	\$	11,000.00	\$	11,000	
2	Temporary Erosion Control	1	LS	\$	5,000.00	\$	5,000	
3	Clearing & Grubbing	1	LS	\$	9,000.00	\$	9,000	
4	3/8" surface gravel (3" thickness, all trails)	184	CY	\$	65.00	\$	11,960	
5	3/4" Crushed Base (6" thickness, all trails)	369	CY	\$	38.00	\$	14,022	
6	Interpretive Signage	4	EA	\$	600.00	\$	2,400	
7	Vault Toilet	1	EA	\$	25,000.00	\$	25,000	
8	Picnic Shelter	3	EA	\$	15,000.00	\$	45,000	
9	Metal Picnic Table	2	EA	\$	1,800.00	\$	3,600	
10	Riverbank Stabilization	1	LS	\$	50,000.00	\$	50,000	
	Construction Sub-Total Construction Sub-Total						176,982	
	Contingency	25%				\$	44,246	
		CONSTRUCTION TOTAL						
	Grant Administration 2%						\$4,425	
		GRANT A	DMINIST	RA	<b>FION TOTAL</b>	\$	4,425	
	Survey						\$5,000	
	Permitting LS				\$5,000			
	Environmental LS				\$5,000			
	Design	8%					\$17,698	
	Bidding						\$5,000	
	Construction Administration 8%						\$17,698	
	PROFESSIONAL & TECHNICAL COSTS						\$55,396	
	PROJECT TOTAL							
Project Name:River's Edge ParkProject No.:190314Prepared By:BDSApproved By:SARDate:August 28, 2019



#### Preliminary: Subject to Change

Description:

#### Phase 4 - Community Event and Gathering Area

• Assumes 3" surface gravel and 6" base section for gravel trail

- Assumes no habitat improvements.
- Assumes all work is contracted with no in-kind services.
- Preliminary Cost Estimate Based on Schematic Design.

Item Number	Description	Quantity	Unit	l	Unit Price		Total
1	Mobilization, Demobilization, Insurance, Permits, Bonds (5% max)	1	LS	\$	8,500.00	\$	8,500
2	Temporary Erosion Control	1	LS	\$	5,000.00	\$	5,000
3	Clearing & Grubbing	1	LS	\$	2,500.00	\$	2,500
4	3/8" surface gravel (3" thickness, all trails)	17	CY	\$	65.00	\$	1,105
5	3/4" Crushed Base (6" thickness, all trails)	34	CY	\$	38.00	\$	1,292
6	Pavilion with Concrete Pad	1	EA	\$	90,000.00	\$	90,000
7	Utility Power Pole and Wiring/Trenching to Event Staging Area*	1	EA	\$	20,000.00	\$	20,000
8	Landscape Berm Earthwork	1	LS	\$	5,000.00	\$	5,000
9	Seeding and Restoration (grass)	500	SY	\$	2.00	\$	1,000
10	Coniferous Trees	11	EA	\$	280.00	\$	3,080
11	Benches	3	EA	\$	1,750.00	\$	5,250
*Note: This assume	es single phase service. Three phase service would be additional cost.						
	Construction Sub-Total		Construction Sub-Total				142,727
	Contingency	25%				\$	35,682
			CONSTR	UC	TION TOTAL	\$	178,409
	Grant Administration	2%					\$3 <i>,</i> 568
		GRANT A	DMINIST	RA	TION TOTAL	\$	3,568
	Survey	LS					\$5,000
	Permitting	LS					\$5,000
	Environmental	LS					\$2,500
	Engineering Design	8%					\$14,273
	Bidding	LS					\$5,000
	Construction Administration	8%					\$14,273
	F	ROFESSION	AL & TE	сни	IICAL COSTS		\$46,045
PROJECT TOTAL							\$228,022

Project Name:River's Edge ParkProject No.:190314Prepared By:BDSApproved By:SARDate:August 28, 2019



#### Preliminary: Subject to Change

Description:

#### Phase 5 - Multi-Purpose Open Space

• Assumes 3" surface gravel and 6" base section for gravel trail

- Assumes no habitat improvements.
- Assumes all work is contracted with no in-kind services.
- Preliminary Cost Estimate Based on Schematic Design.

Item Number	Description	Quantity	Unit	ι	Jnit Price		Total
1	Mobilization, Demobilization, Insurance, Permits, Bonds (5% max)	1	LS	\$	3,000.00	\$	3,000
2	Temporary Erosion Control	1	LS	\$	2,500.00	\$	2,500
3	Clearing & Grubbing	1	LS	\$	2,500.00	\$	2,500
4	3/8" surface gravel (3" thickness, all trails)	198	CY	\$	65.00	\$	12,870
5	3/4" Crushed Base (6" thickness, all trails)	396	CY	\$	38.00	\$	15,048
6	Picnic Shelter	1	EA	\$	12,000.00	\$	12,000
7	Dog Waste Station	4	EA	\$	300.00	\$	1,200
	Construction Sub-Total	Construction Sub-Total					49,118
	Contingency	25%	25%				12,280
		CONSTRUCTION TOTAL				\$	61,398
	Grant Administration	2%					\$1,228
		GRANT ADMINISTRATION TOTAL					1,228
	Survey	LS					\$5,000
	Permitting	LS					\$5,000
	Environmental	LS					\$2,500
	Design	8%					\$4,912
	Bidding	LS					\$5,000
	Construction Administration	8%					\$4,912
	F	PROFESSIONAL & TECHNICAL COSTS					\$27,324
	PROJECT TOTAL						

Project Name:River's Edge ParkProject No.:190314Prepared By:BDSApproved By:SARDate:August 28, 2019



#### Preliminary: Subject to Change

Description:

Phase 6 - Multi-Age Natural Playground & Obstacle Challenges
Assumes 3" surface gravel and 6" base section for gravel trail

- Assumes no habitat improvements.
- Assumes all work is contracted with no in-kind services.
- Preliminary Cost Estimate Based on Schematic Design.

Item Number	Description	Quantity	Unit		Unit Price		Total
1	Mobilization, Demobilization, Insurance, Permits, Bonds (5% max)	1	LS	\$	8,000.00	\$	8,000
2	Clearing & Grubbing for gravel trail	1	LS	\$	2,000.00	\$	2,000
3	3/8" surface gravel (3" thickness, all trails)	37	CY	\$	65.00	\$	2,405
4	3/4" Crushed Base (6" thickness, all trails)	74	CY	\$	38.00	\$	2,812
5	Picnic Shelter	1	EA	\$	12,000.00	\$	12,000
6	Nature Play Components	1	LS	\$	100,000.00	\$	100,000
7	Benches	1	EA	\$	1,750.00	\$	1,750
	Construction Sub-Total	Construction Sub-Total					128,967
	Contingency	25%				\$	32,242
			CONST	RU	CTION TOTAL	\$	161,209
	Grant Administration	2%					\$3,224
		GRANT ADMINISTRATION TOTAL					3,224
	Survey	LS					\$5,000
	Permitting	LS					\$5,000
	Environmental	LS					\$2,500
	Design	8%					\$12,897
	Bidding	LS					\$5,000
	Construction Administration	8%					\$12,897
		PROFESSIO	NAL & T	ECH	NICAL COSTS		\$43,293
	PROJECT TOTAL						

Project Name:River's Edge ParkProject No.:190314Prepared By:BDSApproved By:SARDate:August 28, 2019

#### Preliminary: Subject to Change

#### Description: Summary of Phases 1 - 6

#### Combined Costs

• Assumes all work is contracted with no in-kind services.

- Includes estimated construction costs along with administrative and design fees.
- Preliminary Cost Estimate Based on Schematic Design.

Phase	Description		Project Total		
1	Entrance and Parking Improvements	\$	650,309		
2	Pond Area	\$	321,054		
3	Natural Interpretive Area	\$	281,048		
4	Community Event and Gathering Area	\$	228,022		
5	Multi-purpose Open Space w/Fenced Dog Park	\$	89,949		
6	Multi-Age Natural Playground & Obstacle Challenges	\$	207,726		
	Estimated Total Project Cost for all Phases	4,	\$1,778,109		

# Appendix E

## Funding Strategy Summary Memo





431 1st Avenue West Kalispell, MT 59901 406.756.4848 www.wgmgroup.com

### MEMORANDUM

DATE: August 1, 2019

TO: City of Columbia Falls

- FROM: Mike Brodie, P.E. Jon Gass, P.E.
- RE: River's Edge Park Master Plan Funding Strategies WGM #19-03-14

#### **INTRODUCTION**

This memo is intended to provide a review of possible funding opportunities that could be used to fund future development of the River's Edge Park in accordance with the master plan document.

#### STATE FUNDING POSSIBILITIES

Several opportunities were explored for the potential procurement of state funds for River's Edge Park in Columbia Falls. Montana Department of Fish, Wildlife, and Parks has already been a significant funding contributor to the fish pond and planning efforts.

Typically, City projects are funded through the state's uniform application process through programs such as the Treasure State Endowment Program (TSEP), Renewable Resources Grant and Loan (RRGL), and Community Development Block Grant (CDBG). Looking in this application, TSEP or RRGL requirements fit more appropriately with infrastructure projects, and although CDBG can be used towards parks or community development projects, Columbia Falls does not meet the requirement for the Low to Moderate Income (LMI) percentage. This requirement states that the community requesting funds must be above 51% LMI; Columbia Falls has an LMI percentage of 45%.

Although Department of Commerce programs like the TSEP are not a good fit for parks, the Montana Tourism Grant Program (also through MTDOC) would be an excellent fit. This grant is derived from the 4% lodging facility use tax (the "bed tax") to be applied on facilities that develop and enhance tourism and recreational products that have the potential to increase non-resident visitation. Tourism grants River's Edge Park – Funding Strategies August 1, 2019 Page 2 of 2

have been used to fund cultural events, public restrooms, interpretive walking trails, and even website design; all of which could be applied to River's Edge Park. Matching funds for one-third of the proposed project funding is expected. For example a \$30,000 project would require \$10,000 in local match to obtain \$20,000 in grant funds. The MTDOC is currently accepting applications for funding with a deadline of September 30, 2019. This program was utilized in completing the Glacier Babe Ruth Grandstands in Columbia Falls in 2017/2018.

Montana State Parks Land & Water Conservation Fund (LWCF) is a program designed to aid in the planning and funding of outdoor recreation projects and facilities such as River's Edge Park. The LWCF has a maximum grant amount of \$250,000 and can be up to 50% of the total project cost. Grant funds awarded are distributed as reimbursements and the applicant/sponsor is expected to pay for the entirety of the project prior to reimbursement. Currently the 2019 grant cycle is closed, but funds could be pursued in the 2020 grant cycle.

#### PRIVATE AND LOCAL FUNDS:

Non-profit organizations are another option to garner and help direct private donations. The Park master plan is an excellent marketing tool to help the public or local nonprofit organizations to visualize a clear path forward for funding elements of the park they deem important. This can be done in collaboration with municipal parks or trail committees or local non-profit organizations. These organizations can help spearhead efforts to fund specific portions of the park. This helps break up larger project undertakings into more manageable pieces. One example of this in Kalispell is the Flathead Community Foundation a 501 (c)3 nonprofit. This organization partnered with Kalispell Bouldering Project (a group of local climbers) to plan, fund and construct a boulder climbing feature in Lawrence Park.

In combination with grants, local funds are expected to achieve full project funding. These can be tax dollars, from City reserves, or through private donations. Utilizing the park master plan, the City can not only plan for what areas in the park are the most important or need improving, but they can use it to help guide private investment.